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# Congressional Record

PROCEEDINGS AND DEBATES OF THE 93<sup>d</sup> CONGRESS, SECOND SESSION

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No. 1

## Senate

The 21st day of January being the day prescribed by Senate Joint Resolution 180 for the meeting of the 2d session of the 93d Congress, the Senate assembled in its Chamber at the Capitol.

The VICE PRESIDENT called the Senate to order at 12 o'clock noon.

### PRAYER

The Chaplain, the Reverend Edward L. R. Elson, D.D., offered the following prayer:

God of our fathers and our God, who has made and preserved us a nation, make us mindful this day that Thy sovereignty transcends all men and nations, that in Thee we live and move and have our being.

At the opening of this legislative term we offer to Thee our souls, minds, and bodies in the service of the Nation. Grant us, therefore, clean hands and pure hearts. For new times grant us new wisdom.

May Thy spirit move upon this land to chasten, redeem, and regenerate us. Lead us beyond all that is transient and temporal to a deeper commitment to that which is transcendent and eternal.

By Thy grace, move this Nation to a new unity of purpose, to great achievements for justice and peace, and to a reawakening of true religion and an elevated patriotism.

Guide by Thy higher wisdom—we beseech Thee—the President, the Vice President, the Members of the Senate and House of Representatives in Congress assembled that they may ever seek to know and to do Thy will.

When the last action is taken and this Congress recedes into history may each Member hear Thee say, "Well done, good and faithful servant" and rest in the peace of those whose minds are stayed on Thee.

We pray in the Redeemer's name. Amen.

### APPROVAL OF BILLS AND JOINT RESOLUTIONS

The President of the United States subsequent to the sine die adjournment of the 1st session of the 93d Congress, notified the Secretary of the Senate that he had approved and signed the following acts and joint resolutions:

On December 19, 1973:

S. 1747. An act to amend the International Travel Act of 1961 to authorize appropriations for fiscal years 1974, 1975, and 1976, and for other purposes.

On December 20, 1973:

S.J. Res. 180. Joint resolution relative to the convening of the 2d session of the 93d Congress.

On December 24, 1973:

S. 1435. An act to reorganize the governmental structure of the District of Columbia, to provide a charter for local government in the District of Columbia subject to acceptance by a majority of the registered qualified electors in the District of Columbia, to delegate certain legislative powers to the local government, to implement certain recommendations of the Commission on the Organization of the Government of the District of Columbia, and for other purposes.

On December 27, 1973:

S. 2207. An act to amend section 303(b) of the Interstate Commerce Act to remove certain restrictions upon the application and scope of the exemption provided therein, and for other purposes.

On December 28, 1973:

S. 513. An act to amend section 232 of the National Housing Act to authorize insured loans to provide fire safety equipment for nursing homes and intermediate care facilities;

S. 1038. An act to amend title 37, United States Code, to authorize travel and transportation allowances to certain members of the uniformed services in connection with leave;

S. 1529. An act to authorize the Secretary of the Interior to enter into agreements with non-Federal agencies for the replacement of the existing American Falls Dam, Minidoka project, Idaho, and for other purposes;

S. 1559. An act to assure opportunities for employment and training to unemployed and underemployed persons;

S. 1776. An act to amend the Federal Water Pollution Control Act, as amended;

S. 1983. An act to provide for the conservation of endangered and threatened species of fish, and wildlife, and plants, and for other purposes;

S. 2166. An act to authorize the disposal of opium from the national stockpile;

S. 2178. An act to name the U.S. courthouse and Federal office building under construction in New Orleans, La., as the "Hale Boggs Federal Building", and for other purposes;

S. 2316. An act to authorize the disposal of copper from the national stockpile and the supplemental stockpile;

S. 2413. An act to authorize the disposal of aluminum from the national stockpile, and for other purposes;

S. 2493. An act to authorize the disposal

of molybdenum from the national stockpile, and the supplemental stockpile;

S. 2498. An act to authorize the disposal of zinc from the national stockpile and the supplemental stockpile;

S. 2551. An act to authorize the disposal of molybdenum from the national stockpile, and for other purposes;

S. 2714. An act to amend section 291(b) of the Central Intelligence Agency Retirement Act of 1964 for certain employees, relating to cost-of-living increases, and to increase the pay and allowances of certain officers of the Armed Forces whose pay and allowances are not subject to adjustment to reflect changes in the Consumer Price Index; and

S. 2794. An act to amend chapter 36 of title 38, United States Code, to authorize the Administrator of Veterans' Affairs to continue making educational assistance and subsistence allowance payments to eligible veterans and eligible persons during periods that the educational institutions in which they are enrolled are temporarily closed pursuant to a policy proclaimed by the President or because of emergency conditions.

On December 29, 1973:

S. 14. An act to amend the Public Health Service Act to provide assistance and encouragement for the establishment and expansion of health maintenance organizations, and for other purposes;

S. 1945. An act to amend the Agricultural Adjustment Act, as reenacted and amended by the Agricultural Marketing Agreement Act of 1937, so as to authorize certain grapefruit marketing orders which provide for an assessment against handlers for the purpose of financing a marketing promotion program to also provide for a credit against such assessment in the case of handlers who expend directly for marketing promotion; and

S. 2491. An act to repeal the provisions of the Agriculture and Consumer Protection Act of 1973 which provide for payments to farmers in the event of crop failures with respect to crop, planted in lieu of wheat or feed grains.

On January 2, 1974:

S. 2482. An act to amend the Small Business Act;

S. 2812. An act to amend the Federal Water Pollution Control Act to establish the ratio for allocation of treatment works construction grant funds, to insure that grants may be given for other than operable units, and to clarify the requirements for development of priorities; and

S.J. Res. 182. Joint resolution extending the dates for the transmission of the 1974 Economic Report and the report of the Joint Economic Committee.

### CALL OF THE ROLL

Mr. MANSFIELD. Mr. President, I suggest the absence of a quorum.

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5. (Confidential - JGO) Talked to Ralph Preston, House Appropriations Committee Staff, who told me that all the necessary changes in the community budget had been taken care of. He told me also that the Chairman will want to schedule the Annual Worldwide Intelligence Briefing for the Defense Subcommittee as soon as possible after the members arrive back on 21 January. He asked if I would line out Mr. Colby's availability for the week of the 21st so that he can complete scheduling as early as possible with Chairman Mahon. The schedule should allow for a full day and the following half day to allow sufficient time, even though we have been able to accomplish the briefing in a single day at different times in the past. Preston told me that he has been in coordination with Guy McConnell of the Senate Committee on the Chairman's budget letter, which will originate with the House Committee. Chairman Mahon has not signed it as yet.

6. (Confidential - JSW) Bill Jones, Staff Director, House Subcommittee on Government Activities, Government Operations Committee, called today saying he had tried to reach [REDACTED] who was out for the week. He said he had a copy of the CAB order accepting surrender of an SAT certificate and noted there was a copy to [REDACTED]. His question was what is this company and why would they get a copy? He also inquired whether [REDACTED] was involved in any other airline company. I called later in the day and advised him we had no idea why [REDACTED] got a copy of the order, nor did we know anything about the company. I also indicated we had no knowledge that [REDACTED] is involved in any other airline company. Jones then put Bill Copenhaver, of the Subcommittee staff, on the phone and he asked some questions about costs. He indicated that he understood from [REDACTED] that the total price was [REDACTED] was coming from the bank. His question was where did [REDACTED] get the additional [REDACTED]. He also wanted to know [REDACTED] address and wanted a copy of a financial statement of [REDACTED]. I indicated I could not answer those questions from memory and I would call him back tomorrow.

7. (Unclassified - GLC) After several contacts over the weekend, I learned from Bob Linders, of the White House staff, that the President signed our CIARDS Cost of Living bill (S. 2714) on Friday. I notified Mr. Brownman at his home.

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3. (Unclassified - LLM) Contacted Hilda Schreiber, but she still had no word on whether the President had signed S. 2714 (CIA Retirement Act Cost of Living Amendment). Later in the day she confirmed that there would be a signing of legislation at San Clemente which will probably occur after the close of business but that they in OMB are aware of our interest and will give us a status report as soon as they receive any word if it occurs before close of business today. Otherwise we will probably read about the signing in tomorrow's papers.

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4. (Unclassified - JMM) Called Bill Timmons, Assistant to the President for Legislative Affairs, and invited him and his deputies, Tom Korologos and Max Friedersdorf, to lunch with the Director, [REDACTED] and I on 14 January. I mentioned that among other things we are anxious to discuss with them the need for tighter legislation to protect intelligence sources and methods.

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5. (Confidential - GLC) Called Herb Roback, House Government Operations Committee staff, and brought him up-to-date on our most recent contacts with Bill Jones, Government Activities Subcommittee staff. I also told him that although we had agreed to defer the settlement date for the sale of SAT until 3 or 4 January, [REDACTED] had been able to make his financial arrangements and the settlement will take place on 31 December. I said Jones was holding over our head the fact that he would not be in touch with Representative Brooks until 3 January and implied that Brooks might attempt some action which would indicate that there is a cloud on the title on this airline sale. Roback said he thought we ought to "plunge ahead" but he did not want to be put in the middle of our dealings with Brooks on the matter. He pointed out that Brooks is trying to carve out areas of jurisdiction for his Subcommittee and has, in fact, obstructed the sale of other Government surplus property for an extended period. Roback further agreed with my position that any deferment of the settlement of this sale in deference to Brooks would be interpreted as an acknowledgement of Brooks jurisdiction which we have contested. I thanked Roback for his counsel and told him I would send him a copy of the legal brief on this issue.

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Roback asked if we were also planning to sell Air America and I told him we were. He wondered if this was another result of our "going public." I told him I thought it was rather the result of a growing feeling, shared even by some members of our Committees, that the Agency should not become involved in [REDACTED] and therefore we would not need this kind of capability. Further, there were some commercial airlines, like [REDACTED] which presumably could be used at least to a limited degree. Roback said he felt the day will come when in a different situation the Agency will be expected to conduct some of the activities which are now being frowned upon and he hated to see us lack the capability to meet these situations.